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Adoption of the report of the Committee on its fifty-fourth session

Draft report

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Addendum

Proposed strategic framework for the period 2016-2017
(*Item 3 (b)*)

Programme 13
International drug control, crime and terrorism prevention and criminal justice

1. At its 18th meeting, on 12 June 2014, the Committee for Programme and Coordination considered programme 13, International drug control, crime and terrorism prevention and criminal justice, of the proposed strategic framework for the period 2016-2017 (A/69/6 (Prog. 13)). The Committee also had before it a note by the Secretariat on the review of the proposed biennial programme plan by sectoral, functional and regional bodies (E/AC.51/2014/CRP.1/Add.2).

2. The representative of the Secretary-General introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Appreciation was expressed for the important work of the United Nations Office on Drugs and Crime (UNODC) and the efforts made to improve programme delivery. Appreciation was also expressed for the role of UNODC in enhancing coordination and cooperation among United Nations and other organizations regarding drug control and crime and terrorism prevention. In that regard, a question was raised as to which were the most relevant United Nations system partners of the Office. Note was taken of the comments made during the meetings of the functional

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commissions in their consideration of the proposed strategic framework of UNODC for the biennium 2016-2017.

4. It was noted that reference to the United Nations Congress on Crime Prevention and Criminal Justice as a policymaking organ appeared to be mischaracterized. It was emphasized that the Congress was a consultative body.

5. Views were expressed in support of the full cost recovery model that had been approved by the Commission on Crime Prevention and Criminal Justice. The view was expressed that it was vital for UNODC to implement that model and to ensure that the implementation was not retroactive. The view was also expressed that programme support costs should be reviewed with full transparency. Recognition was made regarding the decision of UNODC to not apply programme support costs for activities in the field. The UNODC cost-saving measures were encouraged, and in that regard it was suggested that UNODC consider reducing its footprint at its headquarters.

6. Clarification was sought on the differences between the proposed strategic framework for the biennium 2016-2017 and the approved text of the programme plan for the biennium 2014-2015. The view was expressed that the approved text for the previous biennium reflected a consensus and that some modifications contained in the proposed text did not contribute to a better understanding of the programme. Examples that were mentioned included the use of the phrase "drug trafficking" without the word "illicit" and "transnational crime" rather than "transnational organized crime".

7. Concern was expressed that some recommendations made by the Committee at its fifty-second session (A/67/16) had not been taken on board, such as the recommendation to place the activities related to countering illicit drug trafficking under a separate subprogramme.

8. Delegations indicated that some of the terms used in the framework needed to be clarified in the light of the mandates in which they originated. In this regard, it was pointed out that the use of terms and definitions should be fully aligned with the relevant international legal instruments and resolutions.

9. It was reiterated that the assistance provided to Member States should be based on requests for such assistance by the recipient Member State.

10. Clarification was sought regarding the use of the acronym "UNODC" in the Spanish version of the proposed strategic framework instead of ONUDD, which corresponds to the title formalized in Secretary-General's bulletin (ST/SGB/2004/6).

11. While recognizing the importance of the promotion of human rights, the need for avoiding overlapping functions and duplication with the Office of the United Nations High Commissioner for Human Rights was highlighted. In addition, the need for a balanced approach in the activities performed by UNODC was mentioned. Thus, fundamental human rights should be respected in carrying out both the demand and supply reduction pillars of the world drug problem, especially in issues related to alternative development and preventive alternative development and also when considering and implementing measures to eradicate the illicit cultivation of crops used for the production of narcotic drugs and psychotropic substances. Another scope underlined was that of the protection of human rights and fundamental freedoms while countering terrorism.

12. It was requested that the wide cross-section of stakeholders, including foundations, non-governmental organizations, private sector entities, partnerships, networks, United Nations agencies, regional programmes and multilateral bodies, with which UNODC undertakes joint activities or benefits from, be clarified and named.

13. The need to review the funding model of UNODC was stressed.

14. It was noted that the interlocutors with which UNODC interacted regularly and the organizational structure of UNODC needed clarity. Encouragement was expressed regarding the efforts of UNODC to improve cost efficiency and evaluation activities. Clarification was sought as to how UNODC shared best practices across its various organizational units.

15. Under "Overall orientation", it was noted that the meaning of the term "most vulnerable persons in society" (para. 13.1) was not clear and appeared to restrict the scope of the work of UNODC. Similarly, it was noted that the meaning of "balanced approach" (para. 13.2), as well as the reason for including "rule of law" as one of the areas on which global trafficking networks were having an impact (para. 13.3) were not clear.

16. Clarification was sought regarding textual differences in paragraphs 13.4 and 13.5 of the proposed strategic framework as compared with paragraphs 13.3 and 13.4 of the biennial programme plan for 2014-2015 (A/67/6/Rev.1) and on the deletion of reference to the "strategy for the period 2012-2015" (ibid., para. 13.6), and reversion to the earlier language was suggested. A question was asked as to whether UNODC would require intergovernmental mandates to extend that strategy beyond 2015. Clarification was also sought regarding the mention of national and subregional programmes and the exclusion of the thematic programmes as contained in the previous biennial programme plan (ibid., para. 13.8).

17. With respect to subprogramme 1, Countering illicit drug trafficking and transnational organized crime, it was asked whether UNODC had the mandate to include emerging drug and specific crime issues in the expected accomplishments and whether UNODC differentiated technical assistance from technical cooperation. Clarification was sought regarding the deletion of indicator of achievement (a) (iii) of the programme plan for 2014-2015 and the reason for not reflecting all recommendations made by the Committee at its fifty-second session in the proposed text. Views were expressed that "increased number of States parties ratifying the United Nations Convention against Transnational Organized Crime" was not an appropriate indicator of achievement for UNODC, as ratification was an action of Member States.

18. With respect to subprogramme 2, Prevention, treatment and reintegration, and alternative development, the view was expressed that the rationale for replacing "reduction of drug abuse" in the programme plan for 2014-2015 with "to reduce vulnerabilities to drug use" in the proposed strategic framework in the objective of this subprogramme needed clarification. It was indicated that clarification was also required of the reason for the deletion of indicator of achievement (d) (ii) of the programme plan approved for the previous biennium and of the reason why mothers and children — the most vulnerable people — were excluded under expected accomplishments (a) and (c).

19. With regard to subprogramme 5, Justice, concern was expressed that the objective of the subprogramme referred only to United Nations standards and norms, while international standards and norms should also be mentioned. With regard to expected accomplishment and indicator of achievement (a), the view was expressed that rather than seeking to develop additional United Nations standards and norms, the Office should focus on enhancing the implementation of existing standards.

20. With regard to subprogramme 6, Research, trend analysis and forensics, clarification on indicator of achievement (c) was sought regarding the number of institutions and laboratories that received UNODC assistance or participated actively in the international collaborative exercise, as well as the level of increase anticipated and how the laboratories were selected.

21. With respect to subprogramme 7, Policy support, clarification was sought as to why indicator of achievement (a) (i) would seek to measure the number of unique visitors to the UNODC website rather than the number of page views.

22. With respect to subprogramme 8, Technical cooperation and field support, clarification was sought as to how the satisfaction of Member States would be measured for indicator (a) (ii). Clarification was also sought regarding the definition of "human security" (para. 13.19 (c)) and whether UNODC had a related mandate.

Conclusions and recommendations

23. **The Committee expressed regret that the Secretary-General did not present a separate subprogramme on "Countering illicit drug trafficking" in the strategic framework for the period 2016-2017, as requested by the General Assembly. Therefore, the Committee reiterated its recommendation that the Assembly request the Secretary-General to propose the inclusion of a separate subprogramme on "Countering illicit drug trafficking" in the strategic framework for the period 2018-2019.**

24. **The Committee recommended that the General Assembly request the Secretary-General to use, across the board, the official name of the Office in all languages, as set out in Secretary-General's bulletin ST/SGB/2004/6.**

25. **The Committee recommended that the General Assembly request the Secretary-General to use in the programme narrative definitions from the international legal instruments and those adopted by relevant resolutions, including the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem (2009).**

26. **The Committee recommended that the General Assembly approve the narrative of programme 13, International drug control, crime and terrorism prevention and criminal justice, of the proposed strategic framework for the period 2016-2017, subject to the following modifications:**

Overall orientation

Paragraph 13.1

Replace the last sentence of the paragraph with the following:

"To achieve this, UNODC helps Member States to create and strengthen legislative, judicial and health systems to better safeguard their populations, especially the most vulnerable persons."

Paragraph 13.4

Replace the paragraph with the following:

"13.4 Comprehensive legislation, effective international cooperation, public security, justice and a fair, accessible, accountable, effective and credible criminal justice system form the conceptual foundation for these joint responses. Furthermore, in this regard, the fight against the world drug problem is a common and shared responsibility, requiring an integrated, multidisciplinary, mutually reinforcing and balanced approach, and must be carried out in full conformity with the purposes and principles of the Charter of the United Nations and international law, and in particular with full respect for the sovereignty and territorial integrity of States, the principle of non-intervention in the internal affairs of States and all human rights and fundamental freedoms. Therefore, there must be a continued determination to overcome the world drug problem through the full and balanced application of national, regional and international strategies to reduce the demand for, the production of and trafficking in illicit drugs. A fair, accessible, accountable, effective and credible criminal justice system acts as a shield against the effects of crime, trafficking, corruption and instability. Development and the rule of law together promote the licit use of resources rather than their criminal abuse: trafficking in persons, trafficking in human organs and the smuggling of migrants, as well as illicit trafficking in endangered species of wild fauna and flora, cultural property, drugs and firearms."

Paragraph 13.7

In the second sentence, delete the words "fully costed".

Paragraph 13.9

Replace the paragraph with the following:

"13.9 The main United Nations policymaking organs in matters of international drug control, crime prevention and criminal justice, which function as governing bodies of the Office, are the Commission on Narcotic Drugs and its subsidiary bodies and the Commission on Crime Prevention and Criminal Justice; UNODC also supports the International Narcotics Control Board and the United Nations Congress on Crime Prevention and Criminal Justice"

Subprogramme 1
Countering illicit drug trafficking and transnational organized crime

Expected accomplishments of the Secretariat

In expected accomplishment (c), after the words "trafficking in persons", insert the phrase ", trafficking in human organs".

Indicators of achievement

Under indicator of achievement (a), add a new indicator as follows:

"(iii) Increased number of States parties ratifying the international drug control conventions with the assistance of UNODC".

At the end of indicator of achievement (b) (iii), add the following phrase: ", as well as of the Group with other relevant international organizations".

Strategy

Paragraph 13.12

Replace subparagraph (a) with the following:

"(a) Promoting the ratification and implementation of the international instruments on drugs and organized crime and the protocols against trafficking in persons, smuggling of migrants and firearms, especially by providing policy advice at the global, regional and national levels, legal advisory and legislative support services and technical assistance to strengthen the criminal justice system; protecting the rights of victims and witnesses of crime and those of smuggled migrants; preventing crime; and facilitating international cooperation;"

In subparagraph (b), after the phrase "Assisting Member States", insert the phrase ", upon request,".

Subprogramme 2
Prevention, treatment and reintegration, and alternative development

Objective of the Organization

Replace the phrase "as well as to strengthen sustainable alternative development, where relevant" with the phrase "as well as to strengthen alternative development, including, where appropriate, preventive alternative development".

Expected accomplishments of the Secretariat

At the end of expected accomplishment (a), add the phrase ", especially preventing mother-to-child transmission".

In expected accomplishment (c), after the phrase "to help individuals", insert the phrase ", especially mothers and children,".

In expected accomplishments (d), replace the phrase "through alternative development or preventive alternative development" with the phrase "through alternative development, including preventive alternative development, where appropriate".

Strategy

Paragraph 13.13

In subparagraph (f), replace the phrase "shared responsibility" with the phrase "shared common responsibility".

Subprogramme 3
Countering corruption

Expected accomplishments of the Secretariat

In expected accomplishment (b), delete the phrase "and the United Nations Congress on Crime Prevention and Criminal Justice,".

Indicators of achievement

Delete indicator of achievement (b) (iii).

Strategy

Paragraph 13.14

In subparagraph (h), delete the phrase ", including the United Nations Congress on Crime Prevention and Criminal Justice".

Subprogramme 4
Terrorism prevention

Strategy

Paragraph 13.15

In subparagraph (f), delete the phrase ", including the United Nations Congress on Crime Prevention and Criminal Justice".

Subprogramme 5
Justice

Expected accomplishments of the Secretariat

Replace expected accomplishment (a) with the text approved in the programme plan for the biennium 2014-2015, reading as follows:

> **"(a) Increased assistance provided by UNODC in support of the development and updating of international standards and norms in crime prevention and criminal justice"**

Indicators of achievement

Replace indicator of achievement (a) with the text approved in the programme plan for 2014-2015, reading as follows:

"(a) Number of United Nations standards and norms relevant to specific areas of crime prevention and criminal justice developed or updated by countries with the support of UNODC, upon request"

Strategy

Paragraph 13.16

In subparagraph (d), delete the phrase ", including the United Nations Congress on Crime Prevention and Criminal Justice".

Subprogramme 6
Research, trend analysis and forensics

Strategy

Paragraph 13.17

In subparagraph (c), after the phrase "Assisting Member States, upon request," insert the phrase "within the UNODC mandate,".

Subprogramme 7
Policy support

Expected accomplishments of the Secretariat

Replace expected accomplishment (b), with the following:

(b) Advance the capacity of Member States to implement relevant international conventions and standards and norms under the UNODC mandate, including through partnerships with relevant civil society entities

Indicators of achievement

In indicator of achievement (b), after the phrase "non-governmental organizations", add the phrase ", other relevant civil society organizations".

Subprogramme 8
Technical cooperation and field support

Expected accomplishments of the Secretariat

Replace expected accomplishment (a) with the following:

"(a) Integrated programmes designed with the participation of recipient countries and implemented in close consultation with regional entities and partner countries, as appropriate".

Strategy

Paragraph 13.19

In subparagraph (a), before the phrase "programme approach", insert the phrase "results-based".

In subparagraph (c), replace the phrase "human security" with the phrase "public security".

Subprogramme 9

Provision of secretariat services and substantive support to the governing bodies and the International Narcotics Control Board

Objective of the Organization

At the end of the objective, add the following: "; and to enable the United Nations Congress on Crime Prevention and Criminal Justice to fulfil its advisory role".

Expected accomplishments of the Secretariat

Add a new expected accomplishment as follows:

"(c) Enhanced support by UNODC to the United Nations Congress on Crime Prevention and Criminal Justice to facilitate decision-making and policy direction".

Indicators of achievement

Add a new indicator as follows:

"(c) Percentage of Member States that participate in the United Nations Congress on Crime Prevention and Criminal Justice expressing full satisfaction with the quality and timeliness of technical and substantive services provided by the Secretariat".

Legislative mandates

Add the following General Assembly resolution: 68/192 Improving the coordination of efforts against trafficking in persons

Add the following Commission on Crime Prevention and Criminal Justice resolution 23/2 Preventing and combating trafficking in human organs and trafficking in persons for the purpose of organ removal